

**BOARD OF COUNTY COMMISSIONERS STAFF REPORT
ENVIRONMENTAL PROTECTION AND GROWTH MANAGEMENT DEPARTMENT
PLANNING AND DEVELOPMENT MANAGEMENT DIVISION**

Proposed Amendment: BrowardNEXT2.0 Comprehensive Plan and Broward Municipal Services District (BMSD) Future Land Use Map

Commission District	All Commission Districts
Applicant/Agent	Planning and Development Management Division
Proposed Modifications	<p>The existing elements, including related goals, objectives, policies, maps, and supporting materials, are being deleted and replaced, except the Solid Waste, Administration, and Urban Design Elements, as follows:</p> <ul style="list-style-type: none"> • The Solid Waste Element will be adopted at future date, pending the completion of a countywide Solid Waste and Recycling study. • A new BMSD Land Use and Community Planning Element which meets the statutory future land use element requirements. • A new Water Management Element replaces the Potable Water, Sanitary Sewer, and Drainage and Natural Aquifer Groundwater Recharge elements. • A new Historic Preservation Component is added to the Conservation Element. • The Administration and Urban Design elements are deleted and relevant policies incorporated into other elements.
Effect of Proposed Amendment	<p>Establishes a new Broward County Comprehensive Plan, including the following elements/components and related goals, objectives and policies:</p> <ul style="list-style-type: none"> • BMSD Land Use and Community Planning Element • Capital Improvements Element • Climate Change Element • Coastal Management Element • Conservation Element • Deepwater Port Component • Historic Preservation Component • Housing Element • Intergovernmental Coordination Element • Natural Disaster Component • Public School Facilities Element • Recreation and Open Space Element • Transportation Element • Water Management Element <p>Minor changes to the BMSD Future Land Use Map.</p>

Comprehensive Plan Consistency	The proposed elements are internally consistent. However, the Solid Waste Element will be processed later this year after the Solid Waste and Recycling Study is completed. The new elements are externally consistent with the BrowardNEXT 2017 Broward County Land Use Plan, the Strategic Regional Policy Plan for South Florida, and the State Comprehensive Plan.
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STAFF RECOMMENDATION

The Planning and Development Management Division staff recommend the Board of County Commissioners (Board) enact the ordinance that adopts the proposed amendments to the BrowardNEXT2.0 Comprehensive Plan and Broward Municipal Services District (BMSD) Future Land Use Map.

LOCAL PLANNING AGENCY RECOMMENDATION

Environmental Protection and Growth Management Department (EPGMD) Local Planning Agency (LPA): At its public hearing on August 13, 2018, the Broward County EPGMD LPA, made a finding that the proposed comprehensive plan elements are consistent with each other and with the following:

- 2017 Broward County Land Use Plan,
- Strategic Regional Policy Plan for South Florida,
- State Comprehensive Plan,
- Florida Statutes, including Section 163.3177,
- Regional plans as applicable (i.e. Metropolitan Planning Organization Long Range Transportation Plan)

and recommended that the Board adopt the proposed resolution transmitting the proposed amendments to designated state agencies.

It is noted that in consultation with the Broward County Office of the County Attorney, the adoption of these amendments will have the effect of repealing the “1989 Broward County Comprehensive Plan,” excluding the “1989 Land Use Plan”, which has already been repealed, and replacing it with new content. Public comments and recommendations were incorporated, as applicable.

COUNTY COMMISSION ACTION

April 22, 2014: Initiation

1. Staff advised that the foundations and assumptions of the existing Countywide planning program were largely established in the 1970s and 1980s, a time when much of the County was undeveloped and unincorporated, and conditions have changed.
2. Staff recommended that the challenges of Broward County’s future be identified and addressed through an updated comprehensive planning program.

3. The Board directed the EPGMD and the Broward County Planning Council (BCPC) to coordinate and prepare a comprehensive analysis of the 1989 Broward County Comprehensive Plan and the 1989 Land Use Plan, including outreach to stakeholders and interested groups. Staff was requested to provide recommendations, including proposed amendments, within 18 to 24 months. This initiative is branded BrowardNEXT.

October 9, 2018: Transmittal for State and Regional Agency Review

The Broward County Board of County Commissioners adopted Resolution No. 2018-460 transmitting the proposed BrowardNEXT2.0 Broward County Comprehensive Plan text amendments to the designated state review agencies pursuant to the requirements of Chapter 163, Florida Statutes. State and regional agencies provided comments that necessitated changes. These are generally described in this report's Background section under the title "Post-Transmittal Changes (October-December 2018)."

BACKGROUND

August 2014 – August 2016: Public outreach

1. The EPGMD and BCPC participate in over 80 public workshops, outreach efforts, and presentations.

April 25, 2017: Board adopts the BrowardNEXT 2017 Broward County Land Use Plan, which focuses around visions that address the following seven regional issues:

1. Climate Change Resilience;
2. Targeted Redevelopment;
3. Multi-modal;
4. World-Class Natural Resource Protection and Enhancement;
5. Affordable Housing;
6. Disaster Planning and Post-Disaster Redevelopment; and
7. Renewed Intergovernmental Partnership.

May 2017 – July 2018: Broward County Comprehensive Plan public outreach efforts (see Appendix A of this staff report):

1. Six public workshops in the BMSD neighborhoods of Broadview Park, Central County and Hillsboro Pines/Ranches;
2. Countywide public workshop with municipalities, regional and state agencies, community partners and the general public;
3. Presentations to advisory boards/committees and civic groups including:
 - a. Bicycle and Pedestrian Advisory Board,
 - b. Broward County Complete Streets Team,
 - c. Broward Housing Council,
 - d. Broward County Planning Council
 - e. Broward County Public Schools Staff Working Group,
 - f. Climate Change Task Force,

- g. Historic Preservation Board,
- h. Marine Advisory Committee,
- i. MPO and MPO advisory committees, and
- j. Water Advisory Board and the Technical Advisory Committee,

The proposed Comprehensive Plan was posted online and an interactive portal allowed the public to provide comments on the proposed goals, objectives and policies. The BrowardNEXT website, press releases, social media (twitter, facebook), e-newsletter and printed media were also used to encourage public participation.

The PDMD LPA met on April 9, 2018 to consider the proposed BrowardNEXT amendments. Since the LPA meeting, PDMD staff recommended additional changes to address comments provided by various internal and external agencies. Although most changes are minor, some address the substance of a goal, objective, or policy. Therefore, per County Attorney's recommendation, a second PDMD LPA meeting was held on August 13, 2018.

Post-Transmittal Changes (October 2018 – January 2019)

On October 22, 2018, PDMD transmitted the proposed amendments to the Florida Department of Economic Opportunity and other required review agencies. Comments were received from all agencies, except the Florida Department of Education. None of the agencies issued "objections", but numerous comments were received. Staff addressed the comments and the changes are reflected in strikethrough/underline format in Exhibits 3 and 4 of the agenda item. Exhibits 7 and 8 include all agency comments and staff responses. Substantive changes include the following:

1. Coastal Management Element
 - An objective was added in response to "Peril of Flood" requirements of Section 163.3178, F.S. Objective CM6 and related policies commit the County to develop detailed policies by 2020.
2. Housing Element
 - Policy H3.3 was updated to reflect the adoption of the Affordable Housing Trust Fund.
3. Transportation Element
 - Broward County voters approved the One-cent Charter County and Regional Transportation System Surtax ("Transportation Surtax") on November 6, 2018. The focus of Objective 3.1 was changed to reflect that the County will be focused on implementation of projects funded with the new surtax.
 - Policy T2.3.3 that addresses transportation concurrency levels of service (LOS) was modified to ensure LOS for Strategic Intermodal System (SIS) and SIS Connectors are consistent with FDOT Policy.
 - Policy T2.3.10 was added to ensure LOS attainment within Transportation Concurrency Management Areas is monitored annually.
4. Capital Improvements Element
 - Capital Improvements Element Policy CI1.14 was added due to the November 6, 2018 approval of the Transportation Surtax. Transportation Surtax funded projects will be added to the Capital Improvement Program by FY2020.

5. All elements and support documents

- Edits were made to correct statutory references, agency names, typos, and grammatical errors.
- Support documents were updated to reflect the additional changes to the Goals, Objectives, and Policies.

Additionally, the Schedule of Capital Improvements table in the Capital Improvements Element has been updated to reflect the budget that was approved by the Board on September 25, 2018. As a result, the neighborhood capital improvements tables in the Broward Municipal Services District Element were also updated to reflect the 2018/2019 budget. Finally, the Neighborhood Enhancement Plans are being repealed in tandem with the adoption of the BrowardNEXT2.0 amendments, since any pending action items have been included in the BMSD Element. All changes have been reviewed and approved by the County Attorney's Office.

DESCRIPTION OF AMENDMENT

The following Broward County Comprehensive Plan elements, components, and maps are proposed as follows and are contained in Exhibit A of the Transmittal Resolution:

1. Broward Municipal Services District (BMSD) Land Use and Community Planning Element (including former Future Unincorporated Area Land Use Element);
2. Broward Municipal Services District Future Land Use Plan Map (formerly the Future Unincorporated Area Land Use Element Map Series);
3. Capital Improvements Element;
4. Climate Change Element;
5. Coastal Management Element;
 - a. Deepwater Port Component;
 - b. Natural Disaster Component;
6. Conservation Element;
 - a. Historic Preservation Component (new);
7. Housing Element;
8. Intergovernmental Coordination Element;
9. Public School Facilities Element;
10. Recreation and Open Space Element;
11. Transportation Element;
12. Water Management Element (combines the Potable Water, Sanitary Sewer, and Drainage and Natural Aquifer Groundwater Recharge elements).

The following elements are being deleted and relevant policies are being incorporated into other elements.

1. Administration Element;
2. Urban Design Element.

The proposed amendments are intended to achieve the following:

1. Add new policies related to recent trends, conditions and needs, including new legislation;
2. Focus on Board priorities and implementation;
3. Clarify concepts;
4. Use plain language;
5. Update implementation targets;
6. Eliminate duplicative policies;
7. Consolidate related policies;
8. Ensure consistency with BrowardNEXT Broward County Land Use Plan;
9. Delete obsolete policies;
10. Provide implementation examples of policies and programs;
11. Deliver a more user and mobile device friendly format and numbering system;
12. Update references to new County Charter amendments, taxes, and funding initiatives that were adopted by County residents on November 6, 2018.

Only two changes are being proposed to the BMSD Future Land Use Plan Map at this time, all other future land use designations are the same as formerly adopted and continue to be consistent with the newly adopted Broward County Land Use Plan Map. (See Appendix B of this staff report for a summary of the proposed map changes).

The Support Documents provide the data and analysis upon which the goal, objectives, and policies are based. All data and analysis is updated, except the Water Management Element (WME). The data and analysis related to the WME was last updated in 2012 during the required update of the County's 10-Year Water Supply Facilities Work Plan (WSFWP) per Chapters 163 and 373, Florida Statutes. The support document for the new WME compiles and rearranges information contained within the former Potable Water, Sanitary Sewer and Drainage and Natural Aquifer Groundwater Recharge elements.

State statutes require that the local WSFWP be updated and adopted within eighteen (18) months of completion of the regional plan. The applicable regional water supply plan, the Lower East Coast Regional Water Supply Plan (LECRWSP), was updated in November 2018. Broward County will review the LECRWSP and process any required changes to both the Broward County Water Supply Facilities Work Plan (WSFWP) and the WME. The changes will address updated data and analysis, including projected/forecasted years, service area maps, alternative water supply sources and drainage plans, as well as potential associated changes to the WME goals, objectives and policies and will be adopted in 2020.

DATA & ANALYSIS

The amendments are based upon the following:

1. Public comments received through community outreach;
2. Chapter 163, Florida Statutes: Intergovernmental Programs;
3. Chapter 186, Florida Statutes: State and Regional Planning;
4. Chapter 187, Florida Statutes: State Comprehensive Plan;
5. Broward County Land Use Plan;

6. Regional Climate Action Plan;
7. Broward County Action Plan;
8. Lower East Coast Regional Water Supply Plan, as applicable;
9. The Long-Range Transportation Plan for Broward County;
10. Seven50: Southeast Florida Prosperity Plan;
11. Strategic Regional Policy Plan for South Florida;
12. Third Amended Interlocal Agreement for Public School Facility Planning Broward County, Florida.

APPENDICES

- A. BrowardNEXT2.0 Outreach Efforts
- B. Description of Proposed BMSD Future Land Use Map Changes

APPENDIX A TO THE STAFF REPORT

BROWARDNEXT2.0

OUTREACH EFFORTS			
Email	Date Sent	Announcement / Message	Community e-distribution list
CCCAB	March 29, 2018	Review and Comment on the Draft Plan	CCCAB Members
Broadview Park Civic Assoc.	March 29, 2018	Review and Comment on the Draft Plan	Broadview Park Civic Assoc.
E-blast			
BMSD Happenings	May 26, 2017	Schedule of Workshops	All
BMSD Happenings	May 26, 2017	Schedule of Workshops	Broadview & Central
BMSD Happenings	June 6, 2017	Central County, July 1 & Northern, June 22 Workshops	Central
BMSD Happenings	June 9, 2017	Central County, July 1 & Northern, June 22 Workshops	All
BMSD Happenings	June 16, 2017	Central County, July 1 & Northern, June 22 Workshops	All
BMSD Happenings	June 20, 2017	Central County, July 1 & Northern, June 22 Workshops	Central & Northern
BMSD Happenings	June 26, 2017	Central County Workshop- July 1, 2017	Central
BMSD Happenings	November 14, 2017	Schedule of Workshops	All
BMSD Happenings	November 19, 2017	Schedule of Workshops	All
BMSD Happenings	December 1, 2017	Schedule of Workshops	All
BMSD Happenings	December 15, 2017	Central County Workshop	All
BMSD Happenings	February 17, 2018	Notice of Public Workshop – March 14	All
BMSD Happenings	February 25, 2018	Notice of Public Workshop – March 14	All
BMSD News	March 9, 2018	Regional Workshop – March 15	All
BMSD News	March 14, 2018	Regional Workshop – March 15	All
BMSD News	March 17, 2018	Review and Comment on the Draft Plan	All
Website/Facebook			
Event Pages and posts	May-Dec 2017	Each Community Workshop created as individual event and posted on timeline	All
BMSD Twitter			
Tweets	May-Dec 2017	Each Community Workshop announced repeatedly	All
BMSD Door-to-Door			
Door-to-Door Residential	May 15 – June 15, 2017 and Nov 20 – Dec 9, 2017	Canvas Community with workshop notices: Broadview Park, 6/03 &12/2 and Central, 7/01 & 12/16/2017	Broadview & Central
Door-to-Door Business	May 15 – June 15, 2017 and Nov 28– 29, 2017	OESBD Canvas Businesses with workshop notices: Broadview Park, 6/03 &12/2 and Central, 7/01 & 12/16/2017	Broadview & Central
Broadview Park Meetings			
Announcement by Dickie Consulting	April 4, 2017	Broadview Park Civic Association – regular meeting	Broadview

Request for additional feedback	June 5, 2018	Broadview Park Civic Association – regular meeting	Broadview
CCCAB Meetings			
Announcement	May 17, 2017	Central County Workshop- July 1, 2017	Central
Presentation	August 16, 2017	Central County Workshop Summary	Central
Announcement	November 15, 2017	Central County Workshop-Dec 16, 2017	Central
Request for additional feedback	May 16, 2018	CCCAB – regular meeting	Central
1-on-1 Meeting with CCCAB Members			
Ms. Taylor	April 23, 2018	Conference call	Central/Roosevelt
Mr. Curry	April 23, 2018	GCE, Jo’s office	Central/Franklin Park
Rev. Scipio	April 23, 2018	Boulevard Gardens Community Center	Central/Boulevard Gardens
Ms. Brihm	April 23, 2018	Her office	Central/Washington Park
Ms. Porter	May 1, 2018	Delevoe Park	Central/Washington Park
1-on-1 With Broadview President			
Ms. Fitzgerald	May 1, 2018	Sunview Park	Broadview Park

Presentations and Public Workshops:

2014 & 2015

- 11/24/2014 – Central County Community Advisory Board
- 11/06/2015 – Central County Community Advisory Board
- 1/06/2015 – Broadview Park Civic Association Board

2017

- 6/03 – Broadview Park Community Workshop
- 6/22 – Northern County Community Workshop
- 7/01 – Central County Community Workshop
- 8/16 – Central County Community Advisory Board
- 12/2 – Broadview Park Community Workshop
- 12/7 – Northern County Community Workshop
- 12/16– Central County Community Workshop

2018

- 2/23 – Housing Council
- 3/01 – Schools Staff Working Group
- 3/08 – Historic Preservation Board
- 3/09 – Water Advisory Board/Technical Advisory Committee
- 3/14 – Bicycle and Pedestrian Advisory Committee
- 3/15 – Comprehensive Plan Regional Workshop
- 3/28 – Metropolitan Planning Organization (MPO) Technical Advisory Committee
- 3/28 – MPO Citizens Advisory Committee
- 4/11 – Broward County Complete Streets Team
- 4/12 – MPO Board
- 4/26 – Planning Council
- 5/3 – Marine Advisory Committee
- 5/17 – Climate Change Task Force
- 6/7 – Marine Advisory Committee, follow up
- 6/27 – SFRTA Planning Technical Advisory Committee

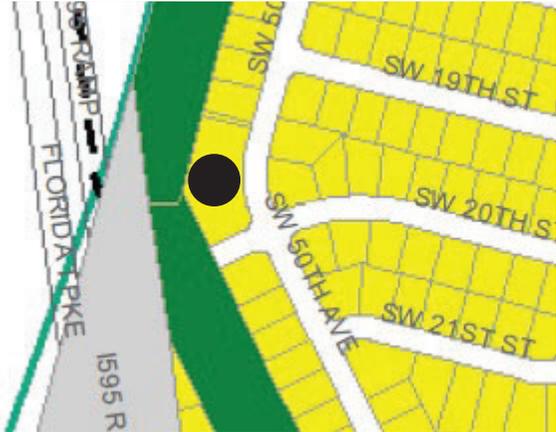
Other Outreach:

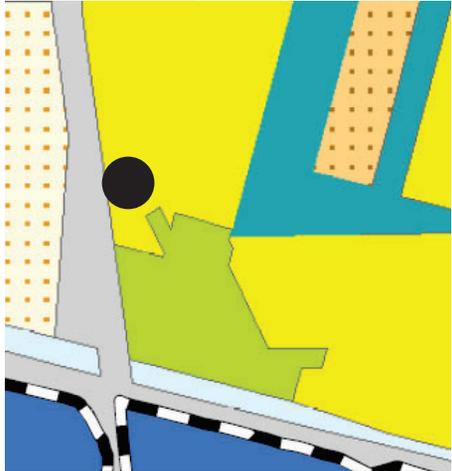
- 2/05 – Tweeted to BrowardNEXT- 630 followers
- 2/08 – Emailed Save the Date of Regional Workshop to BrowardNEXT- 1500+ list from PDMD
- 2/22 – Added to the browardnext.org website
- 2/22 – Emailed Regional Workshop to the Metropolitan Planning Organization list
- 2/26 – Tweeted to BrowardNEXT- 630 followers
- 2/27 – Press Release from the Office of Public Communications to the media
- 2/27 – Published in the Sun eNews online newsletter
- 2/27 – Published in the Community newsletter
- 2/28 – Emailed to the Broward Housing Council list (1033 contacts)
- 3/01 – Elements were added to Ecivic for public review, over 248 comments received
- 3/02 – Emailed to Sustainability Stewards list
- 3/05 – Broward.org carousel image and information
- 3/06 – Emailed to All County Advisory Board to forward to their members (Orlando Garcia)
- 3/06 – Emailed to Bicycling and Pedestrian Advisory Committee list (55 contacts)
- 3/07 – Tweeted to BrowardNEXT- 630 followers
- 3/07 – Emailed from the EPGMD to Directors
- 3/07 – Emailed to BrowardNEXT -1500+ list from PDMD
- 3/08 – Emailed to the Metropolitan Planning Organization list
- March – Emailed Regional Workshop announcement to the Climate Change Task Force
- March – Emailed regional workshop announcement the South Florida Regional Planning Council
- March – Publication in the ECounty Line online newsletter
- March – Publication in the Bridges online newsletter

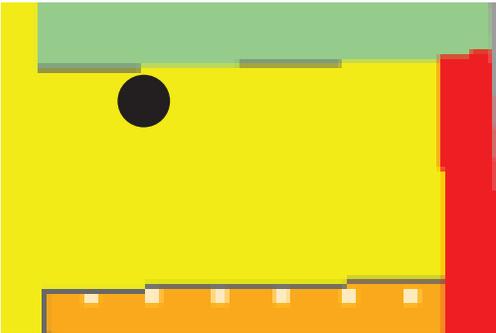
APPENDIX B TO THE STAFF REPORT

Description of Proposed BMSD Future Land Use Map Changes

The proposed map amendments include two (2) County parks that are currently designated as Residential Future Land Use. Black dots provide general location. Shown are current Future Land Use Map (FLUM) designations as well as the designation on the Broward County Land Use Plan map (BCLUP). These changes are consistent with the LUP and will be recertified on the map once the proposed amendment is adopted.

Site/Amendment	Folio/Owner/ Acreage	Current BMSD Future Land Use	Current BCLUP Future Land Use	Proposed BMSD Future Land Use	Justification
<p>18-M1-A: Washburn Park <u>Current FLUM</u></p> 	<p>Folio: 50411313020</p> <p>Legal: BROADVIEW PARK SEC 2 AMEN 38-12 B PARCEL X LESS N 10 BLK A</p> <p>Owner: Broward County Board of County Commissioners</p> <p>Acreage: BCLUP acreage of Parks & Open Space (R&OS): 0 acres</p>	<p>Low (5) Residential</p>	<p>Low (5) Residential</p>	<p>Recreation and Open Space</p>	<p>Site owned by the Broward County Board of County Commissioners and recently developed as Washburn Park.</p>

<p>Washburn Park <u>Current BCLUP</u></p> 	<p>Proposed amendment will convert: approx. 0.64 acres</p>				<p>This amendment would result in additional Flex Units, which will be added to the BMSD Flex tables after adoption and recertification of the map amendment.</p>
<p>18-M1-B: Boulevard Gardens Park Community Center <u>Current FLUMS</u></p> 	<p>504205130620</p> <p>Owner: Broward County Board of County Commissioners</p> <p>Acreage: BCLUP acreage of Parks & Open Space (R&OS): 0 acres on subject site.</p>	<p>Low (5) Residential</p>	<p>Low (5) Residential</p>	<p>Recreation and Open Space</p>	<p>Acquired by the Board of County Commissioners for expansion of Boulevard Gardens Community Center on 12/18/15.</p>

<p>Boulevard Gardens Park Community Center <u>Current BCLUP</u></p> 	<p>Proposed amendment will convert: approx. 0.2 acres</p>			<p>This amendment would result in additional Flex Units, which will be added to the BMSD Flex tables after adoption and recertification of the map amendment.</p>
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