PROPOSED

ORDINANCE NO. 2017-

AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF BROWARD COUNTY. FLORIDA. PERTAINING TO MEDICAL **FACILITIES** MARIJUANA AMENDING VARIOUS SECTIONS OF CHAPTER 39 OF THE BROWARD COUNTY CODE OF ORDINANCES ("CODE"); PROVIDING PROCESS FOR ISSUANCE OF CONDITIONAL USE PERMITS; **ESTABLISHING** REQUIREMENTS **FOR MEDICAL MARIJUANA** DISPENSING ORGANIZATIONS; AND PROVIDING FOR SEVERABILITY, INCLUSION IN THE CODE, AND AN EFFECTIVE DATE.

(Sponsored by the Board of County Commissioners)

WHEREAS, in 2014, the Florida Legislature enacted Section 381.986, Florida Statutes, entitled the "Compassionate Medical Cannabis Act of 2014" (the "Act"); and

WHEREAS, the Act authorized licensed physicians to order low-THC Cannabis for medicinal purposes ("Low-THC Cannabis") to qualified patients under specific conditions, primarily those suffering from cancer or severe or persistent seizures and muscle spasms; and

WHEREAS, the Act was amended by Chapter 2016-123, Laws of Florida, to include medical Cannabis; and

WHEREAS, the Act, as amended, designated the Florida Department of Health as the regulatory body to manage and implement the cultivation, processing, transportation, and dispensing of Low-THC Cannabis and medical Cannabis among authorized organizations and facilities; and

WHEREAS, the Florida Department of Health promulgated and adopted Chapter 64-4, Florida Administrative Code, to implement Section 381.986, Florida Statutes; and

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WHEREAS, pursuant to Section 381.986, Florida Statutes, and Chapter 64-4, Florida Administrative Code, all authorized facilities, organizations, and physicians are required to comply with stringent requirements, including completed background checks for personnel and specific training for licensed physicians; and

WHEREAS, the state of Florida maintains the Compassionate Use Registry of qualified patients, in accordance with Section 381.986, Florida Statutes, and Rule 64-4.009, Florida Administrative Code; and

WHEREAS, Section 381.986(8), Florida Statutes, authorizes local governments to regulate the number, location, and other permitting requirements of medical marijuana facilities through zoning; and

WHEREAS, Amendment 2 to the Florida Constitution was approved on November 8, 2016, expanding the types of medical conditions for which licensed physicians may order medical marijuana as a treatment; and

WHEREAS, the Broward County Board of County Commissioners deems it in the best interests of the residents of Broward County to enact an Ordinance regulating medical marijuana facilities and their impacts on the community; and

WHEREAS, it is not the intent of this Ordinance to interfere with the legal prescription, dispensing, or use of controlled substances,

BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF BROWARD COUNTY, FLORIDA:

Section 1. The foregoing "Whereas" clauses are hereby ratified and confirmed as being true and correct and incorporated herein by reference.

Section 2. Section 39-4 of the Broward County Code of Ordinances is hereby amended to read as follows:

1	Sec. 39-4. Terms defined.
2	
3	Building: Any structure having a solid roof and solid walls on all sides and used
4	or built for the shelter or enclosure of persons, animals, chattels, or property of any kind.
5	Cannabis delivery device: An object used, intended for use, or designed for use
6	in preparing, storing, ingesting, inhaling, or otherwise introducing low-THC Cannabis or
7	medical Cannabis into the human body.
8	
9	Completely <u>Ee</u> nclosed <u>Bbuilding</u> : A building separated on all sides from adjacent
10	open space, or from other buildings or structures, by a permanent roof and by exterior
11	walls or party walls, pierced only by windows and normal entrance or exit doors.
12	Conditional use: A use that is allowed in a particular zoning district, provided
13	certain conditions are met.
14	• • •
15	Dinner <u><u>Ttheater</u>: A full service restaurant within which live theatrical</u>
16	performances are provided on a stage to persons seated at tables and consuming food
17	and beverages during the performances.
18	Director: The Director of the Planning and Development Management Division,
19	or successor agency.
20	• • •
21	Division: The Planning and RedDevelopment Management Division, or
22	successor agency.
23	•••
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Farm: The land, buildings, support facilities, machinery, and other appurtenances used in the production of farm and aquaculture products when such land is classified <u>as</u> agricultural pursuant to Section 193.461, Florida Statutes, or has been determined to be a farm pursuant to a determination by the Environmental Protection and Growth Management Department, or successor agency, or a final order of a hearing officer in accordance with Section 5-45 of the Broward County Code of Ordinances. For purposes of this Code, a Medical Marijuana Dispensing Organization shall not be deemed a farm.

Food Sservice Eestablisment: Any place where food is prepared and intended for individual portion service, and includes the site at which individual portions are provided. The term includes any such place regardless of whether consumption is on or off the premises and regardless of whether there is a charge for the food. The term also includes delicatessen-type operations that prepare sandwiches, salads, and other food intended for individual service. The term does not include private homes where food is prepared or served for individual family consumption.

<u>Freestanding building:</u> A stand-alone building, with a single occupant, and that provides its own parking on site.

Lot: A parcel or tract of land designated and identified as a single unit of area in a subdivision plat recorded in the Official Records of Broward County, Florida.

<u>Low-THC Cannabis</u>: A plant of the genus <u>Cannabis</u>, the dried flowers of which contain 0.8 percent or less of tetrahydrocannabinol ("THC") and more than ten percent (10%) of cannabidiol ("CBD") weight for weight; the seeds thereof; the resin

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extracted from any part of such plant; or any compound, manufacture, sale, derivative, mixture, or preparation of such plant or its seed or resin. No other formulation, strain, or ration of THC and CBD shall be considered Low-THC *Cannabis*.

<u>Low-THC Cannabis Derivative Product or Derivative Product:</u> Forms of <u>Low-THC Cannabis suitable for routes of administration, as defined by Rule 64-4.001, Florida Administrative Code.</u>

Massage establishment: Any shop, parlor, establishment, or place of business wherein all or any one (1) or more of the following named subjects and methods of treatments are administered or practiced:

Medical Cannabis: All parts of any plant of the genus Cannabis, whether growing or not; the seeds thereof; the resin extracted from any part of the plant; and every compound, manufacture, sale, derivative, mixture, or preparation of the plant or its seeds or resin that are dispensed only from a Dispensing Organization for medical use by an eligible patient, as defined in Section 499.0295, Florida Statutes.

Medical Marijuana Dispensing Organization ("Dispensing Organization"): A facility that meets the requirements of Section 381.986(5)(b), Florida Statutes, and Chapter 64-4, Florida Administrative Code, including its contractual agents, and that has applied to and been authorized by the Florida Department of Health to cultivate, process, transport, and dispense Low-THC Cannabis or medical Cannabis. There are three (3) types of Dispensing Organizations:

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Pyrotechnical items: Those items not defined as "fireworks" pursuant to Subsections 791.01(4)(b) and (c), Florida Statutes, which are permitted to be sold at retail stores in accordance with the provisions of this eCode.

Qualified Patient: A resident of the state of Florida whose name has been added to the Compassionate Use Registry, maintained by the state of Florida, by a licensed physician, in order to receive low-THC Cannabis or medical Cannabis from a Dispensing Organization, pursuant to Section 381.986, Florida Statutes, and Chapter 64-4, Florida Administrative Code.

Qualified Patient's legal representative: The Qualified Patient's parent, legal guardian acting pursuant to a court's authorization as required under Section 744.3215(4), Florida Statutes, health care surrogate acting pursuant to the Qualified Patient's written consent or a court's authorization as required under Section 765.113, Florida Statutes, or an individual who is authorized under a power of attorney to make health care decisions on behalf of the Qualified Patient, and who is registered with the State's Compassionate Use Registry.

Zoning eCode or eCode: The zoning regulations set forth in Chapter 39 of the Broward County Code of Ordinances.

Zoning official: The director of the Permitting, Licensing and Consumer Protection Planning and Development Management Division, or successor agency, or designee.

Section 2. Section 39-228 of the Broward County Code of Ordinances is hereby amended to read as follows:

Sec. 39-228. Amount Number of off-street offstreet parking spaces.

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2	(b) The following minimum amounts of off-street number of offstreet parking					
3	spaces shall be supplied for all business and commercial buildings and uses:					
4		Types of Buildings	Min. Number of	Unit of Measure		
5		and Uses	Parking Spaces			
6			Required per			
7			Indicated Unit			
8						
9	<u>(43)</u>	Pain Management Clinic (see				
10		Section 39-242)*				
11	<u>(44)</u>	Marijuana Dispensing				
12		Organization - Dispensing				
13		Facility, alone or with				
14		Cultivation or Processing				
15		Facility at same site (see				
16		Section 39-243)*				
17		* Parking requirements are not	<u>subject to waiver, v</u>	rariance, or adjustment.		
18	(c)	The following minimum amou	ınts of off-street <u>nı</u>	umber of offstreet parking		
19	spaces shall be provided for all industrial uses of buildings and properties:					
20						
21	<u>(10)</u>	Marijuana Dispensing				
22		Organization - Cultivation and				
23		Processing Facility (see				
24		Section 39-243)*				
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'		Parking requirements are not subject to waiver, variance, or adjustment.			
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3	Secti	on 3. Section 39-235 of the Broward County Code of Ordinances is			
4	hereby amended to read as follows:				
5	Sec. 39-235. Purpose and intent Conditional use applications.				
6	<u>(a)</u>	Certain uses may be harmonious under special conditions and in specific			
7	locations w	ithin a zoning district, but may not be appropriate under the general			
8	conditions of	of the zoning district regulations as stated. These uses are set forth in this			
9	article subject to specific limitations intended to protect the health, safety, and welfare of				
10	adjacent properties, contribute to the community as a whole, comply with the policies				
11	and objectives of the Broward County Land Use Plan, and provide flexibility of design.				
12	<u>(b)</u>	Minor conditional uses. The following uses, which are either temporary in			
13	nature or t	hat typically cause little impact on surrounding property(ies), may be			
14	approved by the zoning official as minor conditional uses, as set forth herein:				
15	<u>(1)</u>	Outdoor events (Section 39-238);			
16	<u>(2)</u>	Holiday or temporary wayside stands (Section 39-249);			
17	<u>(3)</u>	Yard sales (Section 39-241);			
18	<u>(4)</u>	Home offices (Section 39-237);			
19	<u>(5)</u>	Offsite parking lots (Section 39-240); and			
20	<u>(6)</u>	Outdoor grilling accessory to fast food, full service, or take-out restaurant			
21		(Section 39-244).			
22	<u>(c)</u>	Major conditional uses. The following conditional uses, which are			
23	permanent in nature and may impact surrounding property(ies), may be approved by				
24	the Board of County Commissioners, as set forth herein:				
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approval, the zoning official shall determine whether the application is complete. If the application is determined to be incomplete, a written statement specifying the deficiencies shall be provided to the applicant, by U.S. mail at the address indicated on the application, and no further action shall be taken on the application until the deficiencies are remedied. If the deficiencies are not remedied within six (6) months after the initial application, the application shall be deemed withdrawn.

- (f) <u>Standards applicable to conditional uses.</u> When considering applications for a conditional use, the zoning official and the Board of County Commissioners, as applicable, shall consider the extent to which the proposed conditional use meets the applicable requirements of Sections 39-237 through 39-244 of this Code. For applications subject to major review, the zoning official and the Board of County Commissioners shall also consider the extent to which:
 - (1) The conditional use is consistent with the purposes, goals, objectives, and standards of the Broward County Land Use Plan and the Future Unincorporated Area Land Use Element, and this chapter;
 - (2) The conditional use is compatible with the community character of the immediate vicinity of the parcel for which a conditional use is sought;
 - (3) The design of the proposed use minimizes adverse effects, including visual impacts, of the proposed use on adjacent properties; and
 - (4) The proposed use complies with all additional standards imposed on it by Sections 39-242 or 39-243 of this Code, as applicable.
- (g) <u>Minor conditional use determination</u>. Within twenty (20) calendar days after receipt of a complete application, the zoning official shall issue a written determination either approving, approving as modified, or denying the minor conditional

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use application. Within seven (7) calendar days after the zoning official's rendition of the administrative determination, the zoning official shall forward a copy of the determination by U.S. mail to the applicant, at the address indicated on the application, and to any interested person who submitted documentation or information and requested a copy of the determination.

Major conditional use application determination. Within ten (10) calendar (h) days after receipt of a complete application, the zoning official shall forward the application to the appropriate Division(s) within Broward County, seeking submission of written comments relative thereto. Each reviewing agency shall prepare a staff report which sets out, in writing, its comments and recommendations regarding the application and shall forward such staff report to the zoning official within forty-five (45) calendar days after acceptance of the complete application by the Division. If any reviewing agency staff report is not received within said time frame, this shall indicate that the reviewing agency has no comments or objections to the application. The zoning official shall review the application for conditional use approval and any comments received from the reviewing agencies and prepare a recommendation to the Board of County Commissioners regarding the proposed major conditional use. A public hearing before the Board of County Commissioners shall be scheduled within sixty (60) calendar days after issuance of the zoning official's recommendation or, if the Board of County Commissioners does not have scheduled meetings at that time, as soon thereafter as practicable. The Board of County Commissioners shall hold a public hearing on the application for major conditional use approval. At least ten (10) calendar days before the public hearing, notice of the public hearing shall be posted with written notice provided to surrounding property owners, as specified in Section 39-38. At the

conclusion of the public hearing, the Board of County Commissioners shall issue a development order granting, granting with conditions, or denying the application.

- (i) <u>Conditions.</u> The zoning official or the Board of County Commissioners, as applicable, may attach such conditions to approval of a conditional use application as are necessary to prevent or minimize adverse effects upon other property in the neighborhood.
- (j) Appeals. The zoning official's determination regarding a minor conditional use application may be appealed to a hearing officer within thirty (30) calendar days after rendition of the zoning official's determination, pursuant to Article V of the Code. Appeal of a determination concerning a major conditional use application shall be filed within thirty (30) calendar days after rendition of the order of the Board of County Commissioners, in accordance with the Florida Rules of Appellate Procedure.
- (k) <u>Time limit.</u> Unless appealed, conditional use approvals shall expire one hundred eighty (180) calendar days after the rendition date of the administrative determination or development order if:
 - (1) No permit, certificate of use, or other required license has been issued based upon and incorporating the conditional use approval; or
 - (2) One (1) or more conditions or limitations of the conditional use approval have not been satisfied.

The one hundred eighty (180) day period shall commence on the day after rendition of the written determination of the zoning official or the Board of County Commissioners, as applicable. This time limit shall be tolled during the pendency of any appeal to the determination until a final order is entered by the hearing officer or the court, as applicable, or the appeal is otherwise dismissed. Upon written request from the

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applicant, the Director may grant up to two (2) extensions, of no more than one hundred eighty (180) days each, to the foregoing time limit. The applicant shall be notified by U.S. mail, at the address set forth in the application for conditional use approval, of the expiration of any conditional use approval at least thirty (30) calendar days prior to the expiration.

Section 4. Section 39-242 of the Broward County Code of Ordinances is hereby repealed in its entirety and a new Section 39-242 is hereby created to read as follows:

[UNDERLINING OMITTED]

Sec. 39-242. Medical Marijuana Dispensing Organizations.

Notwithstanding any other provision of the Broward County Code of Ordinances that allows medical clinics, doctors' offices, or pharmacies as a permitted use in any other zoning district, Dispensing Facilities shall be allowed only as a conditional use in the B-3 Intense Commercial Business Zoning District, unless ancillary to a Cultivation or Processing Facility. Cultivation Facilities and Processing Facilities shall be allowed only as a conditional use in the M-2 General Manufacturing and Industrial District. In order to provide adequate protection to the community and establish the legitimacy of the business, the following regulations shall apply to the location, design, operation, and maintenance of Medical Marijuana Dispensing Organizations, and shall be in addition to all other requirements or limitations of this chapter:

(a) A certificate of use shall be obtained from the zoning official, in accordance with Section 39-19, prior to the establishment of any Medical Marijuana Dispensing Organization.

- (b) The application for a certificate of use for a Medical Marijuana Dispensing Organization shall disclose, in detail, the owner(s) and manager(s) of the Dispensing Organization, and the owner(s) of the property, if different from the Dispensing Organization owner(s), and shall be updated annually at the time of renewal of the business tax receipt for the business, or at any time that there is a change of owner(s).
- (c) The applicant shall provide to the zoning official proof of approval from the Florida Department of Health, pursuant to Section 381.986, Florida Statutes, prior to the issuance of a certificate of use for the business. If the approval of a Medical Marijuana Dispensing Organization is revoked by the Florida Department of Health, the County's certificate of use shall be revoked automatically and shall not be subject to the provisions of (n) below.
- (d) The application for a certificate of use shall include an affidavit by the Dispensing Organization owner(s), attesting to the fact that all owners and managers have been fingerprinted and have successfully passed a level 2 background screening pursuant to Section 435.04, Florida Statutes, within the calendar year prior to application for a certificate of use, and that a medical director who is a physician licensed pursuant to Chapter 458 or 459, Florida Statutes, has been employed to supervise the activities of the Medical Marijuana Dispensing Organization.
- (e) A Dispensing Facility's dispensing of low-THC-Cannabis, medical Cannabis, or a Cannabis delivery device shall be limited to the hours of operation between 7:00 a.m. and 9:00 p.m.
- (f) A Medical Marijuana Dispensing Organization shall post the required certificate of use in a conspicuous location at or near the entrance to the facility so that it may be easily read at any time.

- (g) Unless it has common ownership and is located within the same building, no Medical Marijuana Dispensing Organization shall be permitted to be located within one thousand two hundred (1,200) feet from another Medical Marijuana Dispensing Organization. No Medical Marijuana Dispensing Organization shall be permitted to be located within one thousand two hundred (1,200) feet from a place of worship, child care center, or school. The applicant shall furnish a certified special purpose survey to the County with the application. Said survey shall be prepared by a registered land surveyor in the state of Florida, indicating the distance in linear feet between the proposed Medical Marijuana Dispensing Organization and any other Medical Marijuana Dispensing Organization, place of worship, child care center, or school, measured from the nearest property line of one facility to the nearest property line of the other facility, in a straight line.
- (h) A Dispensing Organization, and any Facilities thereof, shall be located in a freestanding building.
- (i) A Dispensing Facility shall provide a minimum of one (1) parking space per ten (10) gross square feet of customer waiting area, including the lobby and seating area; a minimum of one (1) parking space per two hundred (200) gross square feet of the remainder of the building; and one (1) parking space for security personnel, designated as such.
- (j) Notwithstanding Section 39-293(c) and Section 39-306, a Dispensing Facility is prohibited from having any outdoor seating, outdoor customer waiting areas, or drive-through facilities. All activities of a Medical Marijuana Dispensing Organization shall be conducted entirely within a completely enclosed building and designed so that no odor is emitted from the structure and detectable off the site. The Medical Marijuana

Dispensing Organization shall not direct or encourage any patient or business invitee to stand, sit (including in a parked vehicle), gather, or loiter outside the building where the Dispensing Facility is located and operates, including, but not limited to, sidewalks, parking areas, rights-of-way, or neighboring properties, for any period of time longer than that which is reasonably required to arrive and depart.

- (k) Consumption of Low-THC or medical *Cannabis* is prohibited at the site of a Medical Marijuana Dispensing Organization including, but not limited to, in the parking areas, sidewalks, or rights-of-way surrounding the Dispensing Facility; provided, however, that this provision shall not be construed to prohibit consumption by a Qualified Patient while being instructed on the mechanism of consumption of Low-THC or medical *Cannabis*, as permitted by State law or rule, by a Dispensing Facility employee who has been trained by a medical professional such as a doctor, nurse, pharmacist, or medical or physician's assistant, and within the building.
- (I) Each Medical Marijuana Dispensing Organization shall provide the following:
 - (1) A fully operational security alarm system that secures all entry points and perimeter windows and is equipped with motion detectors, pressure switches, and duress, panic, and hold-up alarms; and a video surveillance system that records continuously twenty-four (24) hours each day and meets the following criteria:
 - a. Cameras are fixed at every ingress and egress point of the Medical Marijuana Dispensing Organization, including doors and windows, loading bays, parking lots, and any other sensitive areas in the interior of the site, including vaults, safes, and places where any

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monetary transaction shall occur, allowing for the clear unobstructed front view of the head and shoulders of all individuals entering and exiting the facility and activities in controlled areas of the premises. Controlled areas include grow rooms, processing rooms, storage rooms, disposal rooms or areas, and point-of-sale rooms;

- b. Recorded images must clearly and accurately display the time and date; and
- Video surveillance recordings must be retained for a minimum of forty-five (45) days;
- (2) Full-time, private, armed security personnel from a security firm licensed by the Florida Department of Agriculture and Consumer Services, who shall be present twenty-four (24) hours a day, seven (7) days a week, including holidays;
- (3) Fencing along property line, a minimum of six (6) feet in height, including locking gate(s) at access point(s) from right-of-way; and
- (4) Dispensing Facilities a secure safety enclosure of transparent polycarbonate or other material, with an indirect pass-through or window to transact business, that meets the following standards:
 - A drop safe or cash management device that provides minimum access to the Facility's cash receipts;
 - b) Any window signage must allow a clear and unobstructed view of the cash register and sales transaction area from outside the building and in the normal line of sight; and

c)

accordance with Article VI herein.

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height measures.

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Master Business List

Height marks at the entrance and exit of the Facility that display

Signage for Medical Marijuana Dispensing Organizations shall be in

The Division and the Broward Sheriff's Office shall have the right to

Section 39-295 of the Broward County Code of Ordinances is

periodically inspect the premises of a Medical Marijuana Dispensing Organization, at

reasonable hours, to ensure that the Facility has a current and valid certificate of use

and is operating in compliance with the terms and conditions under which the certificate

of use was issued. If at any time the County determines that a Medical Marijuana

Dispensing Organization is operating in any manner that is inconsistent with, or contrary

to, the provisions of this chapter or any other applicable code or statute, the County may

initiate enforcement proceedings including, but not limited to, pursuant to Sections 8½

and 39-19 of the Broward County Code of Ordinances to revoke the certificate of use.

19 P = Permitted

Section 5.

hereby amended to read as follows:

Sec. 39-295. Permitted uses.

C = Conditional

A = Accessory use only

20	Use	B-1	B-2	B-3	B-4	C-1	CR	OP
21								
22	Marina [see Subsection 39-300(r)]			Р		Р	Р	
23	Medical Marijuana Dispensing Organization -			<u>C</u>				
24	Dispensing Facility [see Section 39-242]							

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2	Section 6. Section 39-308 of the Broward County C	ode of	Ordin	ances i	is			
3	hereby amended to read as follows:							
4	Sec. 39-308. Permitted uses.							
5								
6	Master Business List							
7	P = Permitted C = Conditional A = Accessory use only							
8				M-3				
9				or M	-			
10	Use	M-1	M-2	4	_			
11								
12	Machine shop		Р	Р				
13	Medical Marijuana Dispensing Organization - Cultivation,		<u>C</u>					
14	Processing, or Dispensing* Facility [*when ancillary to a Cultivation							
15	or Processing Facility] [see Section 39-242]							
16								
17	Section 7. <u>SEVERABILITY</u> .							
18	If any portion of this Ordinance is determined by any Court to be invalid, the							
19	invalid portion shall be stricken, and such striking shall not affect the validity of the							
20	remainder of this Ordinance. If any Court determines that this Ordinance, or any portion							
21	hereof, cannot be legally applied to any individual(s), group(s), entity(ies), property(ies),							
22	or circumstance(s), such determination shall not affect the applicability hereof to any							

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other individual, group, entity, property, or circumstance.

Section 8. **INCLUSION IN CODE.**

It is the intention of the Board of County Commissioners that the provisions of this Ordinance shall become and be made a part of the Broward County Code; and that the sections of this Ordinance may be renumbered or relettered and the word "ordinance" may be changed to "section," "article," or such other appropriate word or phrase in order to accomplish such intentions.

Section 9. EFFECTIVE DATE.

This Ordinance shall become effective as provided by law. PROPOSED

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FILED WITH THE DEPARTMENT OF STATE

EFFECTIVE

Approved as to form and legal sufficiency: Joni Armstrong Coffey, County Attorney

02/09/17 By /s/ Maite Azcoitia Maite Azcoitia (date) **Deputy County Attorney**

MA/gmb 02/09/17

Zoning Marijuana Dispensing Ordinance #16-421

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